Emancipation and Reconstruction

1863-1877

WINDOW TO THE PAST

Sharecropping Agreement, 1870

After the end of slavery, plantation owners needed to find new ways to work their land and former slaves needed to find employment. As a result, freedpeople sought to enter into sharecropping agreements, such as the one shown here, to farm on behalf of landowners because they lacked money and tools and wanted to farm their own land. However, despite their best efforts, they usually found themselves in debt to the white planter-merchants who controlled the accounts and sold them supplies. To discover more about what this primary source can show us, see Source 14.8 on page 486.

receive our part. and it is further agreed that we and our hands are tobe Charge what is reasonable for every violation of our contract; and on the other hand if we and our hands comply faithfully with and contract and at the end of the year have the recommendation of our head men, and the manager of the place, then of all the excep of Cotton that we make over three bales, averaging When told sook to the bale, to each of our eight hand, our employer will allow us our half in the place of our Mind of such excep: and if we make book hundre and fifty bushely of Corn or over to each of our eight hands, he will allow us to return him our bread corn at the rate of one puch a week to each of our eight hands out of the crop before a division, on to draw it for surreling if we do not own it to him But in consideration of the foregoing we also agree to do for our emplayer and his family outstan of plantation work, any work he may call on us to do not in a bury time of the crop as much as four

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LEARNING OBJECTIVES

After reading this chapter you should be able to:

- Describe the challenges newly freed African
 Americans faced and how they responded to them.
- Analyze the influence of the president and Congress on Reconstruction policy and evaluate the successes and shortcomings of the policies they enacted.
- Evaluate the changes that took place in the society and economy of the South during Reconstruction.
- Explain how and why Reconstruction came to an end by the mid-1870s.

COMPARING AMERICAN HISTORIES

Jefferson Franklin Long spent his life improving himself and the lives of others of his race. Born a slave in Alabama in 1836, Long showed great resourcefulness in profiting from the limited opportunities available to him under slavery. His master, a tailor who moved his family to Georgia, taught him the trade, but Long taught himself to read and write. When the Civil War ended, he opened a tailor shop in Macon, Georgia. His business success allowed him to venture into Republican Party politics. Elected as Georgia's first black congressman in 1870, Long fought for the political rights of freed slaves. In his first appearance on the House floor, he opposed a bill that would allow former Confederate officials to return to Congress,





(left) Jefferson Franklin Long Library of Congress, LC-DIG-cwpbh-556

(right) Andrew Johnson Library of Congress, 3a53290

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noting that many belonged to secret societies, such as the Ku Klux Klan, that intimidated black citizens. Despite his pleas, the measure passed, and Long decided not to run for reelection.

By the mid-1880s, Long had become disillusioned with the ability of black Georgians to achieve their objectives via electoral politics. Instead, he counseled African Americans to turn to institution building as the best hope for social and economic advancement. Long helped found the Union Brotherhood Lodge, a black mutual aid society with branches throughout central Georgia, which provided social and economic services for its members. He died in 1901, as political disfranchisement and racial segregation swept through Georgia and the rest of the South.

Jefferson Long and Andrew Johnson shared many characteristics, but their views on race could not have been more different. Whereas Long fought for the right of self-determination for African Americans, Johnson believed that whites alone should govern. Born in 1808 in Raleigh, North Carolina, Johnson grew up in poverty. At the age of thirteen or fourteen, he became a tailor's apprentice and, after moving to Tennessee in 1826, like Long, opened a tailor shop. The following year, Johnson married and began to prosper, purchasing a farm and a small number of slaves.

As he made his mark in Greenville, Tennessee, Johnson became active in Democratic Party politics. A social and political outsider, Johnson gained support by championing the rights of workers and small farmers against the power of the southern aristocracy. Political success followed, and by the time the Civil War broke out, he was a U.S. senator.

When the Civil War erupted, Johnson remained loyal to the Union even after Tennessee seceded in 1861. President Abraham Lincoln rewarded Johnson by appointing him as military governor of Tennessee. In 1864 the Republican Lincoln chose the Democrat Johnson to run with him as vice president. Less than six weeks after their inauguration in March 1865, Johnson became president upon Lincoln's assassination.

Fate placed Reconstruction in the hands of Andrew Johnson. After four years, the brutal Civil War had come to a close. Yet the hard work of reunion remained. Toward this end, President Johnson 1863–1877 Emancipation 457

oversaw the reestablishment of state governments in the former Confederate states. He considered the southern states as having fulfilled their obligations for rejoining the Union, even as they passed measures that restricted black civil and political rights. Most Northerners reached a different conclusion. Having won the bloody war, they feared losing the peace to Johnson and the defeated South. ■

omparing the American histories of Andrew Johnson and Jefferson Long highlights hard-fought battles to determine the fate of the postwar South and the meaning of freedom for newly emancipated African Americans. Former slaves sought to reunite their families, obtain land, and seek an education. President Johnson rejected their pleas for assistance to fulfill these aims. However, Congress passed laws to ensure civil rights and extend the vote to African American men, although African American women, like white women, remained disfranchised. In the South, whites attempted to restore their economic and political power over African Americans by resorting to intimidation and violence. By 1877, they succeeded in bringing Reconstruction to an end with the consent of the federal government.

Emancipation

Even before the war came to a close, Reconstruction had begun on a small scale. During the Civil War, blacks remaining in Union-occupied areas, such as the South Carolina Sea Islands, gained some experience

with freedom. When Union troops arrived, most southern whites fled, but enslaved workers chose to stay on the land. Some farmed for themselves, but most worked for northern whites who moved south to demonstrate the profitability of free black labor. After the war, however, former plantation owners returned. Rather than work for these whites, freedpeople preferred to establish their own farms. If forced to hire themselves out, they insisted on negotiating the terms of their employment. Wives and mothers often refused to labor for whites at all in favor of caring for their own families. These conflicts reflected the priorities that would shape the actions of freedpeople across the South in the immediate aftermath of the war. For freedom to be meaningful, it had to include economic independence, the power to make family decisions, and the right to control some community decisions.

African Americans Embrace Freedom. When U.S. troops arrived in Richmond, Virginia in April 1865, the city's enslaved population knew that freedom was, finally, theirs. Four days after Union troops arrived, 1,500 African Americans, including a large number of soldiers, packed First African Baptist, the largest of the city's black churches. During the singing of the hymn "Jesus My All to Heaven Is Gone," they raised their voices at the line "This is the way I long have sought." As news of the Confederacy's defeat spread, newly freed African Americans across the South experienced similar emotions. Many years later, Houston H. Holloway, a Georgia slave who had been sold three times before he was twenty years old, recalled the day of emancipation: "I felt like a bird out a cage. Amen. Amen, Amen. I could hardly ask to feel any better than I did that day."

For southern whites, however, the end of the war brought fear, humiliation, and uncertainty. From their perspective, the jubilation of former slaves poured salt in their

wounds. In many areas, blacks celebrated their freedom under the protection of Union soldiers. When the army moved out, freedpeople suffered deeply for their enthusiasm. Whites beat, whipped, raped, and shot blacks who they felt had been too joyous in their celebration or too helpful to the Yankee invaders. As one North Carolina freedman testified, the Yankees "tol" us we were free," but once the army left, the planters "would get cruel to the slaves if they acted like they were free."

Newly freed blacks also faced less visible dangers. During the 1860s, disease swept through the South and through the contraband camps that housed many former slaves; widespread malnutrition and poor housing heightened the problem. A smallpox epidemic that spread south from Washington, D.C. killed more than sixty thousand freedpeople.

Despite the dangers, southern blacks eagerly pursued emancipation. They moved; they married; they attended school; they demanded wages; they refused to work for whites; they gathered together their families; they created black churches and civic associations; they held political meetings. Sometimes, black women and men acted on their own, pooling their resources to advance their freedom. At other times, they received help from private organizations—particularly northern missionary and educational associations—staffed mostly by former abolitionists, free blacks, and evangelical Christians.

Emancipated slaves also called on federal agencies for assistance and support. The most important of these agencies was the newly formed Bureau of Refugees, Freedmen, and Abandoned Lands, popularly known as the **Freedmen's Bureau**. Created by Congress in 1865 and signed into law by President Lincoln, the bureau provided ex-slaves with economic and legal resources. The Freedmen's Bureau also aided many former slaves in achieving one of their primary goals: obtaining land. A South Carolina freedman summed up the feeling of the newly emancipated. "Give us our own land and we take care of ourselves," he remarked. "But without land, the old masters can hire or starve us, as they

please." During the last years of the war, the federal government had distributed to the freedpeople around 400,000 acres of abandoned land from the South Carolina Sea Islands to Florida. Immediately after hostilities ceased, the Freedmen's Bureau made available hundreds of thousands of additional acres to recently emancipated slaves.

Explore ▶

See Source 14.1 for freedpeople's views about ownership of land.

Reuniting Families Torn Apart by Slavery. The first priority for many newly freed blacks was to reunite families torn apart by slavery. Men and women traveled across the South to find family members. Well into the 1870s and 1880s, parents ran advertisements in newly established black newspapers, providing what information they knew about their children's whereabouts and asking for assistance in finding them. Milly Johnson wrote to the Freedmen's Bureau in March 1867, after failing to locate the five children she had lost under slavery. She finally located three of them, but any chance of discovering the whereabouts of the other two disappeared because the records of the slave trader who purchased them burned during the war. Despite such obstacles, thousands of slave children were reunited with their parents in the 1870s.

Husbands and wives, or those who considered themselves as such despite the absence of legal marriage under slavery, also searched for each other. Those who lived on nearby plantations could now live together for the first time. Those whose spouse had been sold to distant plantations had a more difficult time. They wrote (or had letters written on their behalf) to relatives and friends who had been sold with their mate; sought assistance from

GUIDED ANALYSIS

Freedpeople Petition for Land, 1865

A committee of former slaves in Edisto Island, South Carolina wrote President Johnson requesting that they be allowed to purchase land promised them by the government during the Civil War. The president intended to restore the properties to the former rebel landholders and did not respond to the black petitioners.

Source 14.1

Why do the freedpeople believe their request justified?

Why do they think the former landowners do not deserve the land?

How does this show the importance of land-ownership to them?

Edisto Island S.C. Oct 28th 1865.

... Here is where secession was born and Nurtured Here is were we have toiled nearly all Our lives as slaves and were treated like dumb Driven cattle, This is our home, we have made These lands what they are. we were the only true and Loyal people that were found in posession of these Lands. we have been always ready to strike for Liberty and humanity yea to fight if needs be To preserve this glorious union. Shall not we who Are freedman and have been always true to this Union have the same rights as are enjoyed by Others? Have we broken any Law of these United States? Have we forfieted our rights of property In Land?—If not then! are not our rights as A free people and good citizens of these United States To be considered before the rights of those who were Found in rebellion against this good and just Government.

We have been encouraged by government to take up these lands in small tracts, receiving Certificates of the same—we have thus far Taken Sixteen thousand (16000) acres of Land here on This Island. We are ready to pay for this land When Government calls for it and now after What has been done will the good and just government take from us all this right and make us Subject to the will of those who have cheated and Oppressed us for many years God Forbid! We the freedmen of this Island and of the State of South Carolina—Do therefore petition to you as the President of these United States, that some provisions be made by which Every colored man can purchase land, and Hold it as his own. . . .

In behalf of the Freedmen Committee Henry Bram. Ishmael. Moultrie. yates. Sampson.

Source: Henry Bram et al. to the President of these United States, 28 Oct. 1865, filed as P-27 1865, Letters Received, series 15, Washington Headquarters, Bureau of Refugees, Freedmen, & Abandoned Lands, Record Group 105, National Archives.

Put It in Context

Why was landownership so important to the freed slaves?



Winslow Homer, A Visit from the Old Mistress, 1876 Civil War correspondent and artist Winslow Homer visited Virginia in the mid-1870s and visually captured the tensions existing between freedpeople and former owners. Here, a former mistress visits the home of three black women. Although the house is humble, one woman refuses to stand for the "old mistress" and the other two, one holding a free-born child, eye her warily. Smithsonian American Art Museum, Washington, D.C./ Art Resource, NY

government officials, churches, and even their former masters; and traveled to areas where they thought their spouse might reside.

These searches were complicated by long years of separation and the lack of any legal standing for slave marriages. In 1866 Philip Grey, a Virginia freedman, located his wife, Willie Ann, and their daughter Maria, who had been sold away to Kentucky years before. Willie Ann was eager to reunite with her husband, but in the years since being sold, she had remarried and borne three children. Her second husband had joined the Union army and was killed in battle. When Willie Ann wrote to Philip in April 1866, she explained her new circumstances, concluding: "If you love me you will love my children and you will have to promise me that you will provide for them all as well as if they were your own. . . . I know that I have lived with you and loved you then and love you still."

Most black spouses who found each other sought to legalize their relationship. A superintendent for marriages for the Freedmen's Bureau in northern Virginia reported that he gave out seventy-nine marriage certificates on a single day in May 1866. In another case, four couples went right from the fields to a local schoolhouse, still dressed in their work clothes, where the parson married them.

Of course, some former slaves hoped that freedom would allow them to leave unhappy relationships. Having never been married under the law, couples could simply separate

and move on. Complications arose, however, if they had children. In Lake City, Florida in 1866, a Freedmen's Bureau agent asked his superiors for advice on how to deal with Madison Day and Maria Richards. They refused to legalize the relationship forced on them under slavery, but both sought custody of their three children. As with white couples in the mid-nineteenth century, the father was granted custody on the assumption that he had the best chance of providing for the children financially.

Freedom to Learn. Seeking land and reuniting families were only two of the many ways that southern blacks proclaimed their freedom. Learning to read and write was another. The desire to learn was all but universal. Slaves had been forbidden to read and write, and with emancipation they pursued what had been denied them. A newly liberated father in Mississippi proclaimed, "If I nebber does nothing more while I live, I shall give my children a chance to go to school, for I considers education [the] next best ting to liberty."

A variety of organizations opened schools for former slaves during the 1860s and 1870s. By 1870 nearly a quarter million blacks were attending one of the 4,300 schools established by the Freedmen's Bureau. Black and white churches and missionary societies sent hundreds of teachers, black and white, into the South to establish schools in former plantation areas. Their attitudes were often paternalistic and the schools were segregated, but the institutions they founded offered important educational resources for African Americans.



Freedmen's Bureau School This photograph of a one-room Freedmen's Bureau school in North Carolina in the late 1860s shows the large number and diverse ages of students who sought to obtain an education following emancipation. The teachers included white and black northern women sent by missionary and reform organizations as well as southern black women who had already received some education. Granger, NYC

Parents worked hard to keep their children in school during the day. As children gained the rudiments of education, they passed on their knowledge to parents and older siblings whose jobs prevented them from attending school. Still, many adult freedpeople insisted on getting a bit of education for themselves. In New Bern, North Carolina, where many blacks labored until eight o'clock at night, a teacher reported that they then spent at least an hour "in earnest application to study."

Freedmen and freedwomen sought education for a variety of reasons. Some viewed it as a sign of liberation. Others knew that they must be able to read the labor contracts they signed if they were ever to challenge exploitation by whites. Some freedpeople were eager to correspond with relatives, others to read the Bible. Growing numbers hoped to participate in politics, particularly the public meetings organized by blacks in cities across the South. When such gatherings set priorities for the future, the establishment of public schools was high on the list.

Despite the enthusiasm of blacks and the efforts of the federal government and private agencies, schooling remained severely limited throughout the South. A shortage of teachers and of funding kept enrollments low among blacks and whites alike. The isolation of black farm families and the difficulties in eking out a living limited the resources available for education. By 1880, only about a quarter of African Americans were literate.

Freedom to Worship and the Leadership Role of Black Churches. One of the constant concerns freedpeople expressed was the desire to read the Bible and interpret it for themselves. A few black congregations had existed under slavery, but most slaves were forced to listen to white preachers who claimed that God created slavery.

From the moment of emancipation, freedpeople gathered at churches to celebrate community events. Black Methodist and Baptist congregations spread rapidly across the South following the Civil War. In these churches, African Americans were no longer forced to sit in the back benches or punished for moral infractions defined by white masters. Now blacks invested community resources in their own religious institutions where they filled the pews, hired the preachers, and selected boards of deacons and elders. Churches were the largest structures available to freedpeople in many communities and thus were used by a variety of community organizations. They often served as schools and hosted picnics, dances, weddings, funerals, festivals, and other events that brought blacks together. Church leaders also often served as arbiters of community standards of morality.

In the early years of emancipation black churches also served as important sites for political organizing. Some black ministers worried that political concerns would overwhelm spiritual devotions. Others agreed with the Reverend Charles H. Pearce of Florida, who declared, "A man in this State cannot do his whole duty as a minister except he looks out for the political interests of his people." Whatever the views of ministers, black churches were among the few places where African Americans could express their political views free from white interference.

REVIEW & RELATE

What were freedpeople's highest priorities in the years immediately following the Civil War? Why? How did freedpeople define freedom? What steps did they take to make freedom real for themselves and their children?

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National Reconstruction

Presidents Abraham Lincoln and Andrew Johnson viewed Reconstruction as a process of national reconciliation. They sketched out terms by which the former Confederate states could reclaim their political representation in the nation without serious penalties. Congressional Republicans, however, had a more thoroughgoing

reconstruction in mind. Like many African Americans, Republican congressional leaders expected the South to extend constitutional rights to the freedmen and to provide them with the political and economic resources to sustain their freedom. Over the next decade, these competing visions of Reconstruction played out in a hard-fought and tumultuous battle over the meaning of the South's defeat and the emancipation of blacks.

Abraham Lincoln Plans for Reunification. In December 1863, President Lincoln issued the Proclamation of Amnesty and Reconstruction, which asked relatively little of the southern states. Lincoln declared that defeated states would have to accept the abolition of slavery, but then new governments could be formed when 10 percent of those eligible to vote in 1860 (which in practice meant white southern men but not blacks) swore an oath of allegiance to the United States. Lincoln's plan granted amnesty to all but the highest-ranking Confederate officials, and the restored voters in each state would elect members to a constitutional convention and representatives to take their seats in Congress. In the next year and a half, Arkansas, Louisiana, and Tennessee reestablished their governments under Lincoln's "Ten Percent Plan."

Republicans in Congress had other ideas. Radical Republicans argued that the Confederate states should be treated as "conquered provinces" subject to congressional supervision. In 1864 Congress passed the Wade-Davis bill, which established much higher barriers for readmission to the Union than did Lincoln's plan. For instance, the Wade-Davis bill substituted 50 percent of voters for the president's 10 percent requirement. Lincoln put a stop to this harsher proposal by using a pocket veto—refusing to sign it within ten days of Congress's adjournment.

Although Lincoln and congressional Republicans disagreed about many aspects of postwar policy, Lincoln was flexible, and his actions mirrored his desire both to heal the Union and to help southern blacks. For example, the president supported the **Thirteenth Amendment**, abolishing slavery, which passed Congress in January 1865 and was sent to the states for ratification. In March 1865, Lincoln signed the law to create the Freedmen's Bureau. That same month, the president expressed his sincere wish for reconciliation between the North and the South. "With malice toward none, with charity for all," Lincoln declared in his second inaugural address, "let us strive on to finish the work . . . to bind up the nation's wounds." Lincoln would not, however, have the opportunity to implement his balanced approach to Reconstruction. When he was assassinated in April 1865, it fell to Andrew Johnson, a very different sort of politician, to lead the country through the process of reintegration.

Andrew Johnson and Presidential Reconstruction. The nation needed a president who could transmit northern desires to the South with clarity and conviction and ensure that they were carried out. Instead, the nation got a president who substituted his own aims for those of the North, refused to engage in meaningful compromise, and misled the South into believing that he could achieve restoration quickly. In the 1864

election, Lincoln chose Johnson, a southern Democrat, as his running mate in a thinly veiled effort to attract border-state voters. The vice presidency was normally an inconsequential role, so it mattered little to Lincoln that Johnson was out of step with many Republican Party positions.

As president, however, Johnson's views took on profound importance. Born into rural poverty, Johnson had no sympathy for the southern aristocracy. Yet he had been a slave owner, so his political opposition to slavery was not rooted in moral convictions. Instead, it sprang from the belief that slavery gave plantation owners inordinate power and wealth, which came at the expense of the majority of white Southerners, who owned no slaves. Johnson saw emancipation as a means to "break down an odious and dangerous [planter] aristocracy," not to empower blacks. Consequently, he was unconcerned with the fate of African Americans in the postwar South. Six months after taking office, President Johnson rescinded the wartime order to distribute confiscated land to freedpeople in the Sea Islands. He saw no reason to punish the Confederacy's leaders, because he believed that the end of slavery would doom the southern aristocracy. He hoped to bring the South back into the Union as quickly as possible and then let Southerners take care of their own affairs.

Johnson's views, combined with a lack of political savvy and skill, ensured his inability to work constructively with congressional Republicans, even the moderates who constituted the majority. Moderate Republicans shared the prevalent belief of their time that blacks were inferior to whites, but they argued that the federal government needed to protect newly emancipated slaves. Senator Lyman Trumbull of Illinois, for example, warned that without national legislation, ex-slaves would "be tyrannized over, abused, and virtually reenslaved." The moderates expected southern states, where 90 percent of African Americans lived, to extend basic civil rights to the freedpeople, including equal protection, due process of law, and the right to work and hold property.

Nearly all Republicans shared these positions, but the Radical wing of the party wanted to go further. Led by Senator Charles Sumner of Massachusetts and Congressman Thaddeus Stevens of Pennsylvania, this small but influential group advocated suffrage, or voting rights, for African American men as well as the redistribution of southern plantation lands to freed slaves. Stevens called on the federal government to provide freedpeople "a homestead of forty acres of land," which would give them some measure of autonomy. These efforts failed, and the Republican Party proved unable to pass a comprehensive land distribution program that enabled freed blacks to gain economic independence. Nonetheless, whatever disagreements between Radicals and moderates, all Republicans believed that Congress should have a strong voice in determining the fate of the former Confederate states. From May to December 1865, with Congress out of session, they waited to see what Johnson's restoration plan would produce, ready to assert themselves if his policies deviated too much from their own.

At first, it seemed as if Johnson would proceed as they hoped. He appointed provisional governors to convene new state constitutional conventions and urged these conventions to ratify the Thirteenth Amendment, abolishing slavery, and revoke the states' ordinances of secession. He also allowed the majority of white Southerners to obtain amnesty and a pardon by swearing their loyalty to the U.S. Constitution, but he required those who had held more than \$20,000 of taxable property—the members of the southern aristocracy—to petition him for a special pardon to restore their rights. Republicans 1863–1877 National Reconstruction 465

Mourning at Stonewall Jackson's Gravesite, 1866

Many Northerners were concerned that the defeat of the Confederacy did not lessen white Southerners' devotion to the "Lost Cause" or the heroism of soldiers who fought to maintain a society based on the domination of African Americans. Women, who led the efforts to memorialize Confederate soldiers, are shown at the gravesite of General Stonewall Jackson in Lexington, Virginia. Virginia Military Institute Archives



expected him to be harsh in dealing with his former political foes. Instead, Johnson relished the reversal of roles that put members of the southern elite at his mercy. As the once prominent petitioners paraded before him, the president granted almost all of their requests for pardons.

By the time Congress convened in December 1865, Johnson was satisfied that the southern states had fulfilled his requirements for restoration. Moderate and Radical Republicans disagreed, seeing few signs of change or contrition in the South. Mississippi, for example, rejected ratification of the Thirteenth Amendment. As a result of Johnson's liberal pardon policy, many former leaders of the Confederacy won election to state constitutional conventions and to Congress. Indeed, Georgians elected Confederate vice president Alexander H. Stephens to the U.S. Senate.

Far from providing freedpeople with basic civil rights, the southern states passed a variety of **black codes** intended to reduce African Americans to a condition as close to slavery as possible. Some laws prohibited blacks from bearing arms; others outlawed intermarriage and excluded blacks from serving on juries. The codes also made it difficult for blacks to leave plantations unless they proved they could support themselves. Laws like this were designed to ensure that white landowners had a supply of cheap black labor despite slavery's abolition.

Northerners viewed this situation with alarm. In their eyes, the postwar South looked very similar to the Old South, with a few cosmetic adjustments. If the black codes prevailed, one Republican proclaimed, "then I demand to know of what practical value is the amendment abolishing slavery?" Others wondered what their wartime sacrifices meant if the South admitted no mistakes, was led by the same people, and continued to oppress its black inhabitants. See Primary Source Project 14: Testing and Contesting Freedom, page 484.

Johnson and Congressional Resistance. Faced with growing opposition in the North, Johnson stubbornly held his ground. He insisted that the southern states had followed his plan and were entitled to resume their representation in Congress. Republicans objected, and in December 1865 they barred the admission of southern lawmakers. But Johnson refused to compromise. In January 1866, the president rejected a bill passed by Congress to extend the life of the Freedmen's Bureau for two years. A few months later, he vetoed the Civil Rights Act, which Congress had passed to protect freedpeople from the restrictions placed on them by the black codes. These bills represented a consensus among moderate and Radical Republicans on the federal government's responsibility toward former slaves.

Johnson justified his vetoes on both constitutional and personal grounds. He and other Democrats contended that so long as Congress refused to admit southern representatives, it could not legally pass laws affecting the South. The president also condemned the Freedmen's Bureau bill because it infringed on the right of states to handle internal affairs such as education and economic policies. Johnson's vetoes exposed his racism and his lifelong belief that the evil of slavery lay in the harm it did to poor whites, not to enslaved blacks. Johnson argued that the bills he vetoed discriminated against whites, who would receive no benefits under them, and thus put whites at a disadvantage with blacks who received government assistance. Johnson's private secretary reported in his diary, "The president has at times exhibited a morbid distress and feeling against the Negroes."

Johnson's actions united moderates and Radicals against him. In April 1866, Congress repassed both the Freedmen's Bureau extension and Civil Rights Act over the president's vetoes. In June, lawmakers adopted the **Fourteenth Amendment**, which incorporated many of the provisions of the Civil Rights Act, and submitted it to the states for ratification (see Appendix). Reflecting its confrontational dealings with the president, Congress wanted to ensure more permanent protection for African Americans than simple legislation could provide. Lawmakers also wanted to act quickly, as the situation in the South seemed to be deteriorating rapidly. In May 1866, a race riot had broken out in Memphis,

Explore ▶

See Sources 14.2 and 14.3 for two perspectives on the Freedmen's Bureau.

Tennessee. For a day and a half, white mobs, egged on by local police, went on a rampage, during which they terrorized blacks and burned their homes and churches. "The late riots in our city," the white editor of a Memphis newspaper asserted, "have satisfied all of one thing, that the *southern man* will not be ruled by the *negro*."

The Fourteenth Amendment defined citizenship to include African Americans, thereby nullifying the ruling in the *Dred Scott* case of 1857, which declared that blacks were not citizens. It extended equal protection and due process of law to all persons, not only citizens. The amendment repudiated Confederate debts, which some state governments had refused to do, and it barred Confederate officeholders from holding elective office unless Congress removed this provision by a two-thirds vote. Although most Republicans were upset with Johnson's behavior, at this point they were not willing to embrace the Radical position entirely. Rather than granting the right to vote to black males at least twenty-one years of age, the Fourteenth Amendment gave the states the option of excluding blacks and accepting a reduction in congressional representation if they did so.

Johnson remained inflexible. Instead of counseling the southern states to accept the Fourteenth Amendment, which would have sped up their readmission to the Union, he encouraged them to reject it. In the fall of 1866, Johnson decided to take his case directly to northern voters before the midterm congressional elections. Campaigning for candidates



Memphis Race Riot A skirmish between white policemen and black Union veterans on May 1, 1866 resulted in three days of rioting by white mobs that attacked the black community of Memphis, Tennessee. Before federal troops restored peace, numerous women had been raped, and forty-six African Americans and two whites had been killed. This illustration from Harper's Weekly depicts the carnage. Granger, NYC

who shared his views, he embarked on a swing through the Midwest. Out of touch with northern opinion, Johnson attacked Republican lawmakers and engaged in shouting matches with audiences. On election day, Republicans increased their majorities in Congress and now controlled two-thirds of the seats, providing them with greater power to override presidential vetoes.

Congressional Reconstruction. When the Fortieth Congress convened in 1867, Republican lawmakers charted a new course for Reconstruction. With moderates and Radicals united against the president, Congress intended to force the former Confederate states not only to protect the basic civil rights of African Americans but also to grant them the vote. Moderates now agreed with Radicals that unless blacks had access to the ballot, they would not be able to sustain their freedom. Extending the suffrage to African Americans also aided the fortunes of the Republican Party in the South by adding significant numbers of new voters. By the end of March, Congress enacted three Military Reconstruction Acts. Together they divided ten southern states into five military districts, each under the supervision of a Union general (Map 14.1). The male voters of each state, regardless of race, were to elect delegates to a constitutional convention; only former Confederate officials were disfranchised. The conventions were required to draft constitutions that guaranteed black suffrage and ratified the Fourteenth Amendment. Within a year, North Carolina, South Carolina, Florida, Alabama, Louisiana, and Arkansas had fulfilled these obligations and reentered the Union.

COMPARATIVE ANALYSIS

Debating the Freedmen's Bureau

From the start, the Freedmen's Bureau generated controversy. To its Republican supporters, it helped southern blacks make the transition from slavery to freedom. For most white Southerners and many northern Democrats, however, the bureau was little more than an expensive social welfare program that rewarded idleness in blacks. Both points of view are represented in the following documents. In a report written to the Congressional Joint Committee on Reconstruction, Colonel Eliphalet Whittlesey, the assistant head of the Freedmen's Bureau in North Carolina, outlined the bureau's initial accomplishments. The anti-bureau cartoon reprinted here was created during the height of the conflict over Reconstruction between the Republican Congress and President Andrew Johnson; it was intended to support the election of a Democratic candidate for governor of Pennsylvania, an ally of Johnson.

Source 14.2

Colonel Eliphalet Whittlesey | Report on the Freedmen's Bureau, 1865

All officers of the bureau are instructed—

To aid the destitute, yet in such a way as not to encourage dependence.

To protect freedmen from injustice.

To assist freedmen in obtaining employment and fair wages for their labor.

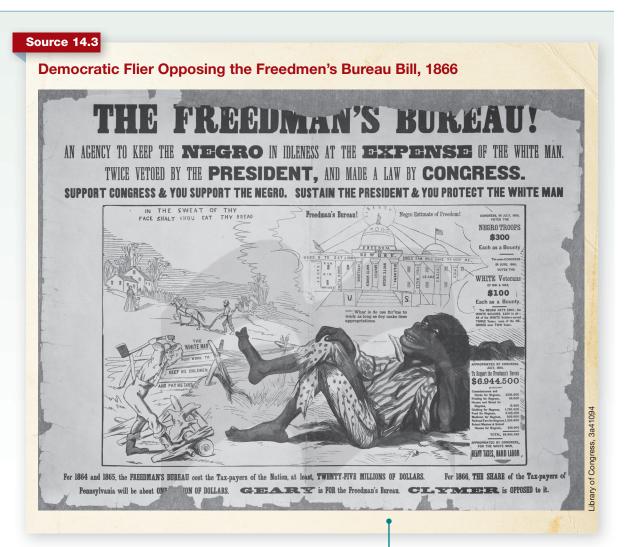
To encourage education, intellectual and moral. . . .

... [W]e have in our camps at Roanoke
Island and Newbern, many women and children,
families of soldiers who have died in the service,
and refugees from the interior during the war, for
whom permanent provision must be made. . . .
The reports prepared by Surgeon Hogan will
show the condition of freedmen hospitals. In the
early part of the summer much suffering and
mortality occurred for want of medical
attendance and supplies. This evil is now being
remedied by the employment of surgeons by
contract. . . .

Contrary to the fears and predictions of many, the great mass of colored people have remained quietly at work upon the plantations of their former masters during the entire summer. The crowds seen about the towns in the early part of the season had followed in the wake of the Union army, to escape from slavery. After hostilities ceased these refugees returned to their homes, so that but few vagrants can now be found. In truth, a much larger amount of vagrancy exists among the whites than among the blacks. It is the almost uniform report of officers of the bureau that freedmen are industrious.

The report is confirmed by the fact that out of a colored population of nearly 350,000 in the State, only about 5,000 are now receiving support from the government. Probably some others are receiving aid from kind-hearted men who have enjoyed the benefit of their services from childhood. To the general quiet and industry of this people there can be no doubt that the efforts of the bureau have contributed greatly.

Source: The Reports of the Committees of the House of Representatives Made during the First Session, Thirty-ninth Congress, 1865–1866 (Washington, DC: Government Printing Office, 1866), 186–87, 189.

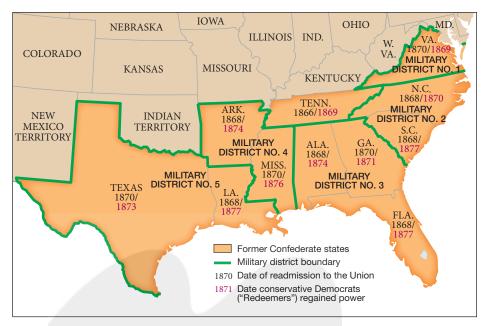


Interpret the Evidence

- According to Colonel Whittlesey, what needs does the Freedmen's Bureau address? How does he measure the bureau's success?
- 2. Why might this portrayal of the Freedmen's Bureau have appealed to some whites, north and south? How would Whittlesey and other bureau supporters have responded?

Put It in Context

How did prevailing racial assumptions shape both the cartoon and the report?



MAP 14.1 Reconstruction in the South

In 1867 Congress enacted legislation dividing the former Confederate states into five military districts. All the states were readmitted to the Union by 1870, and white conservative Democrats (Redeemers) had replaced Republicans in most states by 1875. Only in Florida, Louisiana, and South Carolina did federal troops remain until 1877.

Having ensured congressional Reconstruction in the South, Republican lawmakers turned their attention to disciplining the president. Johnson continued to resist their policies and used his power as commander in chief to order generals in the military districts to soften the intent of congressional Reconstruction. In response, Congress passed the Command of the Army Act in 1867, which required the president to issue all orders to army commanders in the field through the General of the Army in Washington, D.C., Ulysses S. Grant. The Radicals knew they could count on Grant to carry out their policies. Even more threatening to presidential power, Congress passed the **Tenure of Office Act**, which prevented Johnson from firing cabinet officers sympathetic to congressional Reconstruction. This measure barred the chief executive from removing from office any appointee that the Senate had ratified previously without returning to the Senate for approval.

Convinced that the new law was unconstitutional and outraged at the effort to limit his power, the quick-tempered Johnson chose to confront the Radical Republicans directly rather than seek a way around a congressional showdown. In February 1868, Johnson fired Secretary of War Edwin Stanton, a Lincoln appointee and a Radical sympathizer, without Senate approval. In response, congressional Radicals prepared articles of impeachment.

In late February, the House voted 126 to 47 to impeach Johnson, the first president ever to be impeached, or charged with unlawful activity. The case then went to trial in the Senate, where the chief justice of the United States presided and a two-thirds vote was necessary for conviction and removal from office. After a six-week hearing, the Senate fell one vote short of convicting Johnson. Most crucial for Johnson's fate were the votes of seven

moderate Republicans who refused to find the president guilty of violating his oath to uphold the Constitution. They were convinced that Johnson's actions were insufficient to merit the enormous step of removing a president from office. Although Johnson remained in office, Congress effectively ended his power to shape Reconstruction policy.

The Republicans had restrained Johnson, and in 1868 they won back the presidency. Ulysses S. Grant, the popular Civil War general, ran against Horatio Seymour, the Democratic governor of New York. Although an ally of the Radical Republicans, Grant called for reconciliation with the South. He easily defeated Seymour, winning nearly 53 percent of the popular vote and 73 percent of the electoral vote.

The Struggle for Universal Suffrage. In February 1869, Congress passed the **Fifteenth Amendment** to protect black male suffrage, which had initially been guaranteed by the Military Reconstruction Acts. A compromise between moderate and Radical Republicans, the amendment prohibited voting discrimination based on race, but it did not deny states the power to impose qualifications based on literacy, payment of taxes, moral character, or any other standard that did not directly relate to race. Subsequently, the wording of the amendment provided loopholes for white leaders to disfranchise African Americans. The amendment did, however, cover the entire nation, including the North, where states like Connecticut, Kansas, Michigan, New York, Ohio, and Wisconsin still excluded blacks from voting.

The Fifteenth Amendment sparked serious conflicts not only within the South but also among old abolitionist allies. The American Anti-Slavery Society disbanded with emancipation, but many members believed that important work remained to be done to guarantee the rights of freedpeople. They formed the **American Equal Rights Association** immediately following the war, but members divided over the Fifteenth Amendment.



Frances Ellen Watkins Harper Born a free person of color in Baltimore, Frances Ellen Watkins Harper distinguished herself as a poet, a teacher, and an abolitionist. After the Civil War, she became a staunch advocate of women's suffrage and a supporter of the Fifteenth Amendment, which set her at odds with the suffragists Susan B. Anthony and Elizabeth Cady Stanton. Documenting the American South, The University of North Carolina at Chapel Hill http://docsouth.unc.edu/neh/brownhal/ille2.html

Some women's rights advocates, including Elizabeth Cady Stanton and Susan B. Anthony, had earlier objected to the Fourteenth Amendment because it inserted the word *male* into the Constitution for the first time when describing citizens. Although they had supported abolition before the war, Stanton and Anthony worried that postwar policies intended to enhance the rights of southern black men would further limit the rights of women. While most African American activists embraced the Fifteenth Amendment, a few voiced concern. At a meeting of the Equal Rights Association in 1867, Sojourner Truth noted, "There is quite a stir about colored men getting their rights, but not a word about colored women."

At the 1869 meeting of the Equal Rights Association, differences over the measure erupted into open conflict. Stanton and Anthony denounced suffrage for black men only, and Stanton now supported her position on racial grounds. She claimed that the "dregs of China, Germany, England, Ireland, and Africa" were degrading the U.S. polity and argued that white, educated women should certainly have the same rights as immigrant and African American men. Black and white supporters of the Fifteenth Amendment, including Frances Ellen Watkins Harper, Wendell Phillips, Abby Kelley, and Frederick Douglass, denounced Stanton's bigotry. Believing that southern black men urgently needed suffrage to protect their newly won freedom, they argued that ratification of the Fifteenth Amendment would speed progress toward the enfranchisement of women, black and white.

This conflict led to the formation of competing organizations committed to women's suffrage. The National Woman Suffrage Association, established by Stanton and Anthony, allowed only women as members and opposed ratification of the Fifteenth Amendment. The American Woman Suffrage Association, which attracted the support of women and men, white and black, supported ratification. Less than a year later, in the spring of 1870, the Fifteenth Amendment was ratified and went into effect.

Since the amendment did not grant the vote to either white or black women, women suffragists attempted to use the Fourteenth Amendment to achieve their goal. In 1875 Virginia Minor, who had been denied the ballot in Missouri, argued that the right to vote was one of the "privileges and immunities" granted to all citizens under the Fourteenth Amendment. In *Minor v. Happersatt*, the Supreme Court ruled against her, and most women were denied national suffrage for decades thereafter.

REVIEW & RELATE

What was President Johnson's plan for reconstruction? How were his views out of step with those of most Republicans? What characterized congressional Reconstruction? What priorities were reflected in congressional Reconstruction legislation?

Remaking the South

With President Johnson's power effectively curtailed, reconstruction of the South moved quickly. New state legislatures, ruled by a coalition of southern whites and blacks and white northern migrants, enacted political, economic, and social reforms that improved the overall quality of life in the South. Despite these

changes, many black and white Southerners barely eked out a living under the planterdominated sharecropping system. Moreover, the biracial Reconstruction governments lasted a relatively short time, as conservative whites used a variety of tactics, including terror and race baiting, to defeat their opponents at the polls.

Whites Reconstruct the South. During the first years of congressional Reconstruction, two groups of whites occupied the majority of elective offices in the South. A significant number of native-born Southerners joined Republicans in forging postwar constitutions and governments. Before the war, some had belonged to the Whig Party and opposed secession from the Union. Western sections of Alabama, Georgia, North Carolina, and Tennessee had demonstrated a fiercely independent strain, and many residents had remained loyal to the Union. Small merchants and farmers who detested large plantation owners also threw in their lot with the Republicans. Even a few ex-Confederates, such as General James A. Longstreet, decided that the South must change and allied with the Republicans. The majority of whites who continued to support the Democratic Party viewed these whites as traitors. They showed their distaste by calling them scalawags, an unflattering term meaning "scoundrels."

At the same time, Northerners came south to support Republican Reconstruction. They had varied reasons for making the journey, but most considered the South a new frontier to be conquered culturally, politically, and economically. Some—white and black—had served in the Union army during the war, liked what they saw of the region, and decided to settle there. Some of both races came to provide education and assist the freedpeople in adjusting to their new lives. As a relatively underdeveloped area, the South also beckoned fortune seekers and adventurers who saw opportunities to get rich. Southern Democrats denounced such northern interlopers, particularly whites, as **carpetbaggers**, suggesting that they invaded the region with all their possessions in a satchel, seeking to plunder it and then leave. While Northerners did seek economic opportunity, they were acting as Americans always had in settling new frontiers and pursuing dreams of success. In fact, much of the animosity directed toward them resulted primarily not from their mere presence, but from their efforts to ally with African Americans in reshaping the South.

Black Political Participation and Economic Opportunities. Still, the primary targets of southern white hostility were African Americans who attempted to exercise their hard-won freedom. Blacks constituted a majority of voters in five states—Alabama, Florida, South Carolina, Mississippi, and Louisiana—while in Georgia, North Carolina, Texas, and Virginia they fell short of a majority. They did not use their ballots to

Explore ▶

Compare two opposing views of southern Blacks in Reconstruction-era governments in Secondary Sources 14.4 and 14.5.

impose black rule on the South, as many white Southerners feared. Only in South Carolina did African Americans control the state legislature, and in no state did they manage to elect a governor. Nevertheless, for the first time in American history, blacks won a wide variety of elected positions. More than six hundred blacks served in state legislatures; another sixteen, including Jefferson Long, held seats in the U.S. House of Representatives; and two from Mississippi were chosen to serve in the U.S. Senate.

Former slaves showed enthusiasm for politics in other ways, too. African Americans considered politics a community responsibility, and in addition to casting ballots, they held rallies and mass meetings to discuss issues and choose candidates. Although they could not vote, women attended these gatherings and helped influence their outcome. Covering a Republican convention in Richmond in October 1867, held in the First African

SECONDARY SOURCE ANALYSIS

Race and Reconstruction

Although the Civil War ended slavery, it left deep and unresolved racial tensions that continued to incite conflict. In the years immediately following the war, freedmen were allowed to vote for representatives and to serve in newly formed southern state governments. These developments outraged many white Confederates who insisted that these governments were corrupt and that blacks were especially vulnerable to graft and manipulation. Many prominent historians accepted such views of postwar southern politics until the 1960s, when a younger generation of scholars argued for a reconsideration of race and Reconstruction. (Until the 1970s, the term negro or Negro was used by most scholars to denote African American or black.)

Source 14.4

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William A. Dunning, Radical Reconstruction (1907)

... [T]he southerners felt that the policy of Congress had no real cause save the purpose of radical politicians to prolong and extend their party power by means of negro suffrage.... It was as inconceivable to the southerners that rational men of the North should seriously approve of negro suffrage *per se* as it had been in 1860 to the northerners that rational men of the South should approve of secession *per se*.

.... The registration of voters was so directed as to insure ... the fullest enrollment of the blacks and the completest exclusion of disfranchised whites.... The result of the elections was a group of constituent assemblies whose unfitness for their task was pitiful....
[T]he mass of the delegates consisted of whites and blacks whose ignorance and inexperience in respect to political methods were equaled only by

the crudeness and distortion of their ideas as to political and social ends.

.... But a solitary chance presented itself of escape from the disasters of negro political supremacy: if the freedmen could be won to look for guidance in their new duties to their old masters, all might yet be well. ... [However], to the emancipated race all the astounding changes of the recent wonder years had come through other sources, and the vague but intoxicating delights of political privilege must, they felt, be enjoyed under the same auspices that had brought them freedom, schools, and the unlimited indulgence of those weird emotions which they called religion.

Source: William Archibald Dunning, *Reconstruction Political and Economic*, 1865–1877 (New York: Harper and Brothers Publishers, 1907), pp. 110–11, 112, 114–15.

Baptist Church, the *New York Times* reported that "the entire colored population of Richmond" attended. In addition, freedpeople formed mutual aid associations to promote education, economic advancement, and social welfare programs, all of which they saw as deeply intertwined with politics.

Southern blacks also bolstered their freedom by building alliances with sympathetic whites. These interracial political coalitions produced considerable reform in the South. They created the first public school systems; provided funds for social services, such as poor relief and state hospitals; upgraded prisons; and rebuilt the South's transportation

Source 14.5

John Hope Franklin, The South's New Leaders (1961)

The entrance of Negroes into the political arena was the most revolutionary aspect of the Reconstruction program. Out of a population of approximately four million, some 700,000 qualified as voters, but the most of them were without the qualifications to participate effectively in a democracy. In this they were not unlike the large number of Americans who were enfranchised during the Age of Jackson. . . . None of this is surprising. It had been only two years since emancipation from a system that for more than two centuries had denied slaves most rights as human beings. And it must be remembered that in these two years the former Confederates. in power all over the South, did nothing to promote the social and political education of the former slaves. What is surprising is that there

were some—and no paltry number—who in 1867 were able to assume the responsibilities of citizens and leaders.

.... One of the really remarkable features of the Negro leadership was the small amount of vindictiveness in their words and their actions. There was no bully, no swagger, as they took their places in the state and federal governments traditionally occupied by the white planters of the South.... Negroes generally wished to see political disabilities removed from the whites.... Negroes attempted no revolution in the social relations of the races in the South.... Nor did any considerable number of Negroes seek to effect an economic revolution in the South.

Source: John Hope Franklin, *Reconstruction After the Civil War* (Chicago: University of Chicago Press, 1961), pp. 86–7, 88, 89–90, 91.

Examine the Sources

- 1. How do Dunning and Franklin differ in their interpretations of the role played by African Americans during Reconstruction?
- 2. Drawing on evidence from this chapter, including the Primary Source Project, how would you evaluate the strengths and weaknesses of Dunning's and Franklin's interpretations?

Put It in Context

How might the fact that these interpretations were written fifty-four years apart (1907/1961) influence their conclusions?

system. Moreover, the state constitutions that the Republicans wrote brought a greater measure of political democracy and equality to the South by extending suffrage to poor white men as well as black men. Some states allowed married women greater control over their property and liberalized the criminal justice system. In effect, these Reconstruction governments brought the South into the nineteenth century.

Obtaining political representation was one way in which African Americans defined freedom. Economic independence constituted a second. Without government-sponsored land redistribution, however, the options for southern blacks remained limited. Lacking

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capital to purchase farms, most entered into various forms of tenant contracts with large landowners. Sharecropping proved the most common arrangement. Blacks and poor whites became sharecroppers for much the same reasons. They received tools and supplies from landowners and farmed their own plots of land on the plantation. In exchange, sharecroppers turned over a portion of their harvest to the owner and kept the rest for themselves.

The benefits of sharecropping proved less valuable to black farmers in practice than in theory. To tide them over during the growing season, croppers had to purchase household provisions on credit from a local merchant, who was often also their landlord. At the mercy of store owners who kept the books and charged high interest rates, tenants usually found themselves in considerable debt at the end of the year. To satisfy the debt, merchants devised a crop lien system in which tenants pledged a portion of their yearly crop to satisfy what they owed. Falling prices for agricultural crops in this period ensured that most indebted tenants did not receive sufficient return on their produce to get out of debt and thus remained bound to their landlords. For many African Americans, sharecropping turned into a form of virtual slavery.

The picture for black farmers was not all bleak, however. About 20 percent of black farmers managed to buy their own land. Through careful management and extremely hard



Exodusters This photograph of two black couples standing on their homestead was taken around 1880 in Nicodemus, Kansas. These settlers, known as Exodusters, had migrated to northwest Kansas following the end of Reconstruction. They sought economic opportunity free from the racial repression sweeping the South. Library of Congress, HABS KANS, 33-NICO, 1-6

work, black families planted gardens for household consumption and raised chickens for eggs and meat. Despite its pitfalls, sharecropping provided a limited measure of labor independence and allowed some blacks to accumulate small amounts of cash.

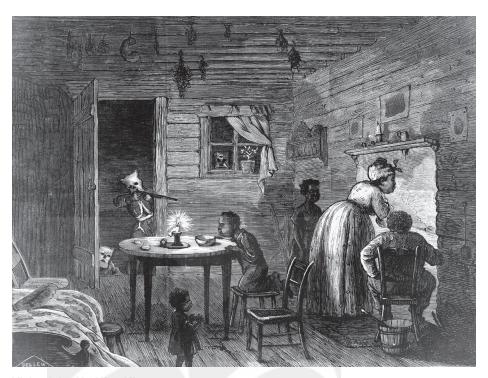
Following the war's devastation, many of the South's white small farmers, known as yeomen, also fell into sharecropping. Meanwhile, many planters' sons abandoned farming and became lawyers, bankers, and merchants. Despite these changes, one thing remained the same: White elites ruled over blacks and poor whites, and they kept these two economically exploited groups from uniting by fanning the flames of racial prejudice.

Economic hardship and racial bigotry drove many blacks to leave the South. In 1879 former slaves, known as **Exodusters**, pooled their resources to create land companies and purchase property in Kansas on which to settle. They encouraged an exodus of some 25,000 African Americans from the South. Kansas was ruled by the Republican Party and had been home to the great antislavery martyr John Brown. As one hopeful freedman from Louisiana wrote to the Kansas governor in 1879, "I am anxious to reach your state . . . because of the sacredness of her soil washed in the blood of humanitarians for the cause of black freedom." Poor-quality land and unpredictable weather often made farming on the Great Plains hard and unrewarding. Nevertheless, for many black migrants, the chance to own their own land and escape the oppression of the South was worth the hardships. In 1880 the census counted 40,000 blacks living in Kansas.

White Resistance to Congressional Reconstruction. Despite the Republican record of accomplishment during Reconstruction, white Southerners did not accept its legitimacy. They accused interracial governments of conducting a spending spree that raised taxes and encouraged corruption. Indeed, taxes did rise significantly, but mainly because legislatures funded much-needed educational and social services. Corruption on building projects and railroad construction was common during this time. Still, it is unfair to single out Reconstruction governments and especially black legislators as inherently deprayed, as their Democratic opponents acted the same way when given the opportunity. Economic scandals were part of American life after the Civil War. As enormous business opportunities arose in the postwar years, many economic and political leaders made unlawful deals to enrich themselves. Furthermore, southern opponents of Reconstruction exaggerated its harshness. In contrast to revolutions and civil wars in other countries, only one rebel was executed for war crimes (the commandant of Andersonville Prison in Georgia); only one high-ranking official went to prison (Jefferson Davis); no official was forced into exile, though some fled voluntarily; and most rebels regained voting rights and the ability to hold office within seven years after the end of the rebellion.

Most important, these Reconstruction governments had only limited opportunities to transform the South. By the end of 1870, civilian rule had returned to all of the former Confederate states, and they had reentered the Union. Republican rule did not continue past 1870 in Virginia, North Carolina, and Tennessee and did not extend beyond 1871 in Georgia and 1873 in Texas. In 1874 Democrats deposed Republicans in Arkansas and Alabama; two years later, Democrats triumphed in Mississippi. In only three states—Louisiana, Florida, and South Carolina—did Reconstruction last until 1877.

The Democrats who replaced Republicans trumpeted their victories as bringing "redemption" to the South. Of course, these so-called **Redeemers** were referring to the white South. For black Republicans and their white allies, redemption meant defeat.



Visit of the Ku Klux Klan This 1872 wood engraving by the noted magazine illustrator Frank Bellew appeared at the height of Ku Klux Klan violence against freed blacks in the South. This image depicts a black family seemingly secure in their home in the evening while masked Klansmen stand in their doorway ready to attack with rifles. Library of Congress, 3c27756

Democratic victories came at the ballot boxes, but violence, intimidation, and fraud paved the way. In 1865 in Pulaski, Tennessee General Nathan Bedford Forrest organized Confederate veterans into a social club called the **Knights of the Ku Klux Klan (KKK)**. Spreading throughout the South, its followers donned robes and masks to hide their identities and terrify their victims. Gun-wielding Ku Kluxers rode on horseback to the homes and churches of black and white Republicans to keep them from voting. When threats did not work, they beat and murdered their victims. In 1871, for example, 150 African Americans were killed in Jackson County in the Florida Panhandle. A black clergyman lamented, "That is where Satan has his seat." There and elsewhere, many of the individuals targeted had managed to buy property, gain political leadership, or in other ways defy white stereotypes of African American inferiority. Other white supremacist organizations joined the Klan in waging a reign of terror. During the 1875 election in Mississippi, which toppled the Republican government, armed terrorists killed hundreds of Republicans and scared many more away from the polls.

To combat the terror unleashed by the Klan and its allies, Congress passed three **Force Acts** in 1870 and 1871. These measures empowered the president to dispatch officials into the South to supervise elections and prevent voting interference. Directed specifically at the KKK, one law barred secret organizations from using force to violate equal

protection of the laws. In 1872 Congress established a joint committee to probe Klan tactics, and its investigations produced thirteen volumes of gripping testimony about the horrors perpetrated by the Klan. Elias Hill, a freedman from South Carolina who had become a Baptist preacher and teacher, was one of those who appeared before Congress. He and his brother lived next door to each other. The Klansmen went first to his brother's house, where, as Hill testified, they "broke open the door and attacked his wife, and I heard her screaming and mourning [moaning]. . . . At last I heard them have [rape] her in the yard." When the Klansmen discovered Elias Hill, they dragged him out of his house and beat, whipped, and threatened to kill him. On the basis of such testimony, the federal government prosecuted some 3,000 Klansmen. Only 600 were convicted, however. As the Klan disbanded in the wake of federal prosecutions, other vigilante organizations arose to take its place.

REVIEW & RELATE

- What role did black people play in remaking southern society during Reconstruction?
- How did southern whites fight back against Reconstruction? What role did terrorism and political violence play in this effort?

The **Unraveling** of **Reconstruction**

The violence, intimidation, and fraud perpetrated by Redeemers does not fully explain the unraveling of Reconstruction. By the early 1870s most white Northerners had come to believe that they had done more than enough for black Southerners, and it was time to focus on other issues. Growing economic

problems intensified this feeling. Still reeling from the amount of blood shed during the war, white Americans, north and south, turned their attention toward burying and memorializing the Civil War dead. White America was once again united, if only in the shared belief that it was time to move on, consigning the issues of slavery and civil rights to history.

The Republican Retreat. Most northern whites shared the racial prejudices of their counterparts in the South. Although they had supported protection of black civil rights and suffrage, they still believed that African Americans were inferior to whites and were horrified by the idea of social integration. They began to sympathize with Southern whites' racist complaints that blacks were not capable of governing honestly and effectively.

In 1872 a group calling themselves Liberal Republicans challenged the reelection of President Grant. Financial scandals had racked the Grant administration. This high-level corruption reflected other get-rich-quick schemes connected to economic speculation and development following the Civil War. Outraged by the rising level of immoral behavior in government and business, Liberal Republicans nominated Horace Greeley, editor of the *New York Tribune*, to run against Grant. They linked government corruption to the expansion of federal power that accompanied Reconstruction and called for the removal of troops from the South and amnesty for all former Confederates. They also campaigned for civil service reform, which would base government employment on a merit system and

abolish the "spoils system"—in which the party in power rewarded loyal supporters with political appointments—that had been introduced by Andrew Jackson in the 1820s.

The Democratic Party believed that Liberal Republicans offered the best chance to defeat Grant, and it endorsed Greeley. Despite the scandals that surrounded him, Grant remained popular. Moreover, the main body of Republicans "waved the bloody shirt," reminding northern voters that a ballot cast for the opposition tarnished the memory of brave Union soldiers killed during the war. The president won reelection with an even greater margin than he had four years earlier. Nevertheless, the attacks against Grant fore-shadowed the Republican retreat on Reconstruction. Among the Democrats sniping at Grant was Andrew Johnson. Johnson had returned to Tennessee, and in 1874 the state legislature chose the former president to serve in the U.S. Senate. He continued to speak out against the presence of federal troops in the South until his death in 1875.

Congressional and Judicial Retreat. By the time Grant began his second term, Congress was already considering bills to restore officeholding rights to former Confederates who had not yet sworn allegiance to the Union. Black representatives, including Georgia congressman Jefferson Long, as well as some white lawmakers, remained opposed to such measures, but in 1872 Congress removed the penalties placed on former Confederates by the Fourteenth Amendment and permitted nearly all rebel leaders the right to vote and hold office. Two years later, for the first time since the start of the Civil War, the Democrats gained a majority in the House of Representatives and prepared to remove the remaining troops from the South.

Republican leaders also rethought their top priority with economic concerns increasingly replacing racial considerations. In 1873 a financial panic resulting from the collapse of the Northern Pacific Railroad triggered a severe economic depression lasting late into the decade. Tens of thousands of unemployed workers across the country worried more about finding jobs than they did about black civil rights. Businessmen, too, were plagued with widespread bankruptcy. When strikes erupted across the country in 1877, most notably the Great Railway Strike, in which more than half a million workers walked off the job, employers asked the U.S. government to remove troops from the South and dispatch them against strikers in the North and West.

While white Northerners sought ways to extricate themselves from Reconstruction, the Supreme Court weakened enforcement of the civil rights acts. In 1873 the Slaughterhouse cases defined the rights that African Americans were entitled to under the Fourteenth Amendment very narrowly. Reflecting the shift from moral to economic concerns, the justices interpreted the amendment as extending greater protection to corporations in conducting business than to blacks. As a result, blacks had to depend on southern state governments to protect their civil rights, the same state authorities that had deprived them of their rights in the first place. In *United States v. Cruikshank* (1876), the high court narrowed the Fourteenth Amendment further, ruling that it protected blacks against abuses only by state officials and agencies, not by private groups such as the Ku Klux Klan. Seven years later, the Court struck down the Civil Rights Act of 1875, which had extended "full and equal treatment" in public accommodations for persons of all races.

The Presidential Compromise of 1876. The presidential election of 1876 set in motion events that officially brought Reconstruction to an end. The Republicans

nominated the governor of Ohio, Rutherford B. Hayes, who was chosen partly because he was untainted by the corruption that plagued the Grant administration. The Democrats selected their own anticorruption crusader, Governor Samuel J. Tilden of New York.

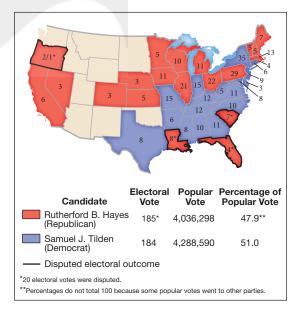
The outcome of the election depended on twenty disputed electoral votes, nineteen from the South and one from Oregon. Tilden won 51 percent of the popular vote, but Reconstruction political battles in Florida, Louisiana, and South Carolina put the election up for grabs. In each of these states, the outgoing Republican administration certified Hayes as the winner, while the incoming Democratic regime declared for Tilden.

The Constitution assigns Congress the task of counting and certifying the electoral votes submitted by the states. Normally, this is a mere formality, but 1876 was different. Democrats controlled the House, Republicans controlled the Senate, and neither branch would budge on which votes to count. Hayes needed all twenty for victory; Tilden needed only one. To break the logjam, Congress created a fifteen-member Joint Electoral Commission, composed of seven Democrats, seven Republicans, and one independent. Ultimately, a majority voted to count all twenty votes for the Republican Hayes, making him president (Map 14.2).

Still, Congress had to ratify this count, and disgruntled southern Democrats in the Senate threatened a filibuster—unlimited debate—to block certification of Hayes. With the March 4, 1877 date for the presidential inauguration creeping perilously close and no winner officially declared, behind-the-scenes negotiations finally settled the controversy. A series of meetings between Hayes supporters and southern Democrats led to a bargain. According to the agreement, Democrats would support Hayes in exchange for the president appointing a Southerner to his cabinet, withdrawing the last federal troops from the South, and endorsing construction of a transcontinental railroad through the South. This compromise of 1877 averted a crisis over presidential succession, underscored increased southern Democratic influence within Congress, and marked the end of strong federal protections for African Americans in the South.

MAP 14.2 The Election of 1876

The presidential election of 1876 got swept up in Reconstruction politics. Democrats defeated Republicans in Florida, Louisiana, and South Carolina, but both parties claimed the electoral votes for their candidates. A federal electoral commission set up to investigate the twenty disputed votes, including one from Oregon, awarded the votes and the election to the Republican, Rutherford B. Hayes.



REVIEW & RELATE

Why did northern interest in Reconstruction wane in the 1870s?

What common values and beliefs among white Americans were reflected in the compromise of 1877?

Conclusion: The Legacies of Reconstruction

Reconstruction was, in many ways, profoundly limited. Notwithstanding the efforts of the Freedmen's Bureau, African Americans did not receive the landownership that would have provided them with economic independence and bolstered their freedom from the racist assaults of white Southerners. The civil and political rights that the federal government conferred did not withstand the efforts of former Confederates to

disfranchise and deprive the freedpeople of equal rights. The Republican Party shifted its priorities, and Democrats gained enough political power nationally to short-circuit federal intervention, even as numerous problems remained unresolved in the South. Northern support for racial equality did not run very deep, so white Northerners, who shared many of the prejudices of white Southerners, were happy to extricate themselves from further intervention in southern racial matters. Nor was there sufficient support to give women, white or black, the right to vote. Finally, federal courts, with growing concerns over economic rather than social issues, sanctioned Northerners' retreat by providing constitutional legitimacy for abandoning black Southerners and rejecting women's suffrage in court decisions that narrowed the interpretation of the Fourteenth and Fifteenth Amendments.

Despite all of this, Reconstruction did transform the country. As a result of Reconstruction, slavery was abolished and the legal basis for freedom was enshrined in the Constitution. Indeed, blacks exercised a measure of political and economic freedom during Reconstruction that never entirely disappeared over the decades to come. In many areas, freedpeople, exemplified by Congressman Jefferson Franklin Long and many others, asserted what they never could have during slavery—control over their lives, their churches, their labor, their education, and their families. What they could not practice during their own time, their descendants would one day revive through the promises codified in the Fourteenth and Fifteenth Amendments.

African Americans transformed not only themselves; they transformed the nation. The Constitution became much more democratic and egalitarian through inclusion of the Reconstruction amendments. Reconstruction lawmakers took an important step toward making the United States the "more perfect union" that the nation's Founders had pledged to create. Reconstruction established a model for expanding the power of the federal government to resolve domestic crises that lay beyond the abilities of states and ordinary citizens. It remained a powerful legacy for elected officials who dared to invoke it. And Reconstruction transformed the South to its everlasting benefit. It modernized state constitutions, expanded educational and social welfare systems, and unleashed the repressed potential for industrialization and economic development that the preservation of slavery had restrained. Ironically, Reconstruction did as much for white Southerners as it did for black Southerners in liberating them from the past.

CHAPTER 14 REVIEW

TIMELINE OF EVENTS

Lincoln issues Proclamation of Amnesty and Reconstruction

1865 Ku Klux Klan formed

Freedmen's Bureau established

Thirteenth Amendment passed

Lincoln assassinated; Andrew Johnson becomes president

1866

Freedmen's Bureau and Civil Rights Act extended over Johnson's presidential veto

Fourteenth Amendment passed

1867 Military Reconstruction Acts

> Command of the Army and Tenure of Office Acts passed

1868 Andrew Johnson impeached

1869 Fifteenth Amendment passed

> Women's suffrage movement splits over support of Fifteenth Amendment

1870 250,000 blacks attend schools established by the Freedmen's Bureau

Civilian rule returns to the South

1870-1872 Congress takes steps to curb Ku Klux Klan violence in the South

> 1873 Financial panic sparks depression

1873-1883 Supreme Court limits rights of African Americans

> 1875 Civil Rights Act passed

1877 Rutherford B. Hayes becomes president Reconstruction ends

1879 Black Exodusters migrate from South to Kansas

KEY TERMS

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REVIEW & RELATE

- 1. What were freedpeople's highest priorities in the years immediately following the Civil War? Why?
- 2. How did freedpeople define freedom? What steps did they take to make freedom real for themselves and their children?
- 3. What was President Johnson's plan for reconstruction? How were his views out of step with those of most Republicans?
- 4. What characterized congressional Reconstruction? What priorities were reflected in congressional Reconstruction legislation?
- 5. What role did black people play in remaking southern society during Reconstruction?
- 6. How did southern whites fight back against Reconstruction? What role did terrorism and political violence play in this effort?
- 7. Why did northern interest in Reconstruction wane in the 1870s?
- 8. What common values and beliefs among white Americans were reflected in the compromise of 1877?

PRIMARY SOURCE PROJECT 14

Testing and Contesting Freedom

▶ How did blacks and whites view emancipation and what role did the federal government play in overseeing the transition from slavery to freedom?

ine months after the Civil War ended in April 1865, twenty-seven states ratified the Thirteenth Amendment, abolishing slavery throughout the United States. Freedom, however, did not guarantee equal rights or the absence of racial discrimination. Immediately following the North's victory, white southern leaders enacted black codes, which aimed to prevent freedpeople from improving their social and economic status (Source 14.6). Although Lincoln's successor, Andrew Johnson, did not support the codes, he did nothing to overturn them. A southern advocate of limited government, Johnson clashed repeatedly with Congress over Reconstruction. In 1867 the Republican majority in Congress took control and passed the Military Reconstruction Acts, placing the South under military rule and forcing whites to extend equal political and civil rights to African Americans.

Then in 1870, ratification of the Fifteenth Amendment extended suffrage to black men. In alliance with white Republicans, blacks won election to a variety of public offices, including seats in local and state governments. These interracial legislatures improved conditions for blacks and whites, providing funds for public education, hospitals, and other social services. But their opponents succeeded in tarring them with claims of fraud, corruption, wasteful spending, and "Black Rule" (Sources 14.7 and 14.10). Most newly freed blacks were eager to acquire land so they could support themselves, but many were forced to sign

sharecropping agreements with white landowners. Although sharecropping provided some benefits to freed people as well as white landowners, blacks' limited economic and political leverage ensured that these agreements gave more authority to landowners than laborers (Sources 14.7 and 14.8).

By the mid-1870s, many white Northerners sought reconciliation rather than continued conflict while southern whites created vigilante groups like the Ku Klux Klan that used violence to intimidate black and white Republicans. By the mid-1870s, northern magazines as well as southern newspapers began challenging black political rule, further isolating blacks from popular and government support (Sources 14.9 and 14.10). Ultimately, the withdrawal of federal oversight crushed southern Republicanism, leaving African Americans struggling to retain the freedoms they had supposedly gained.

Source 14.6

Mississippi Black Code, 1865

Southern legislatures created black codes primarily to limit the rights of free blacks after emancipation and return them to a condition as close as possible to slavery. Mississippi was one of the first states to enact a black code. Although its laws did legalize marriage for blacks and allowed them to own property and testify in court, its primary intent was to limit freedpeople's mobility and economic opportunities.

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An Act to Confer Civil Rights on Freedmen, and for other Purposes

... Section 2. All freedmen, free negroes and mulattoes may intermarry with each other, in the same manner and under the same regulations that are provided by law for white persons: Provided, that the clerk of probate shall keep separate records of the same.

Section 3. All freedmen, free negroes or mulattoes who do now and have herebefore lived and cohabited together as husband and wife shall be taken and held in law as legally married, and the issue shall be taken and held as legitimate for all purposes; and it shall not be lawful for any freedman, free negro or mulatto to intermarry with any white person; nor for any person to intermarry with any freedman, free negro or mulatto; and any person who shall so intermarry shall be deemed guilty of felony, and on conviction thereof shall be confined in the State penitentiary for life; and those shall be deemed freedmen, free negroes and mulattoes who are of pure negro blood, and those descended from a negro to the third generation, inclusive, though one ancestor in each generation may have been a white person.

Section 4. In addition to cases in which freedmen, free negroes and mulattoes are now by law competent witnesses, freedmen, free negroes or mulattoes shall be competent in civil cases, when a party or parties to the suit, either plaintiff or plaintiffs, defendant or defendants; also in cases where freedmen, free negroes and mulattoes is or are either plaintiff or plaintiffs, defendant or defendants. They shall also be competent witnesses in all criminal prosecutions where the crime charged is alleged to have been committed by a white person upon or against the person or property of a freedman, free negro or mulatto. . . .

An Act to Amend the Vagrant Laws of the State . . .

Section 2. All freedmen, free negroes and mulattoes in this State, over the age of eighteen years, found on the second Monday in January, 1866, or thereafter, with no lawful employment or business, or found unlawful[ly] assembling themselves together, either in the day or night time, and all white persons

assembling themselves with freedmen, free negroes or mulattoes, or usually associating with freedmen, free negroes or mulattoes, on terms of equality, or living in adultery or fornication with a freed woman, freed negro or mulatto, shall be deemed vagrants, and on conviction thereof shall be fined in a sum not exceeding, in the case of a freedman, free negro or mulatto, fifty dollars, and a white man two hundred dollars, and imprisonment at the discretion of the court, the free negro not exceeding ten days, and the white man not exceeding six months. . . .

Section 6. The same duties and liabilities existing among white persons of this State shall attach to freedmen, free negroes or mulattoes, to support their indigent families and all colored paupers; and that in order to secure a support for such indigent freedmen, free negroes, or mulattoes, it shall be lawful, and is hereby made the duty of the county police of each county in this State, to levy a poll or capitation tax on each and every freedman, free negro, or mulatto, between the ages of eighteen and sixty years, not to exceed the sum of one dollar annually to each person so taxed, which tax, when collected, shall be paid into the county treasurer's hands, and constitute a fund to be called the Freedman's Pauper Fund, . . . for the maintenance of the poor of the freedmen, free negroes and mulattoes of this State.

Source: Laws of the State of Mississippi, Passed at a Regular Session of the Mississippi Legislature, Held in the City of Jackson, October, November, and December, 1865 (Jackson, MS, 1866), 82–86, 165–67.

Source 14.7

Richard H. Cain | Federal Aid for Land Purchase, 1868

Richard H. Cain, a free black minister raised in Ohio, went to South Carolina after the war and served as a Republican member of the U.S. House of Representatives for two terms in the 1870s. The following excerpt comes from a speech Cain made in 1868 as a representative to the South Carolina constitutional convention. Cain proposed that the convention petition Congress for a \$1 million loan to purchase land that could be resold to freedmen at a reasonable price.

believe the best measure to be adopted is to bring capital to the State, and instead of causing revenge and unpleasantness, I am for even-handed justice. I am for allowing the parties who own lands to bring them into the market and sell them upon such terms as will be satisfactory to both sides. I believe a measure of this kind has a double effect: first, it brings capital, what the people want; second, it puts the people to work; it gives homesteads, what we need; it relieves the Government and takes away its responsibility of feeding the people; it inspires every man with a noble manfulness, and by the thought that he is the possessor of something in the State; it adds also to the revenue of the country. By these means men become interested in the country as they never were before. . . . I will also guarantee that after one year's time, the Freedman's Bureau will not have to give any man having one acre of land anything to eat.

Source: Proceedings of the South Carolina Constitutional Convention of 1868 (Charleston, SC, 1868), 420–21.

Source 14.8

Willis B. Bocock and Black Laborers, Sharecropping Agreement, 1870

Because Congress did not generally provide freedpeople with land, African Americans lacked the means to start their own farms. At the same time, plantation owners needed labor now that slavery was abolished. Out of mutual necessity, white plantation owners such as Willis B. Bocock entered into sharecropping agreements with blacks to work their farms in exchange for a portion of the crop. Several of the blacks who signed this agreement had previously been enslaved to Bocock.

ontract made the 3rd day of January in the year 1870 between us the free people who have signed this paper of one part, and our employer, Willis P. Bocock, of the other part. . . . We are to furnish the necessary labor . . . and are to have all proper work done, ditching, fencing, repairing, etc., as well as cultivating and saving the crops of all

kinds, so as to put and keep the land we occupy and tend in good order for cropping, and to make a good crop ourselves; and to do our fair share of job work about the place. . . . We are to be responsible for the good conduct of ourselves, our hands, and families, and agree that all shall be respectful to employer, owners, and manager, honest, industrious, and careful about every thing . . . and then our employer agrees that he and his manager shall treat us kindly, and help us to study our interest and do our duty. If any hand or family proves to be of bad character, or dishonest, or lazy, or disobedient, or any way unsuitable our employer or manager has the right, and we have the right, to have such turned off. . . .

For the labor and services of ourselves and hands rendered as above stated, we are to have one third part of all the crops, or their net-proceeds, made and secured, or prepared for market by our force. . . .

We are to be furnished by our employer through his manager with provisions if we call for them . . . to be charged to us at fair market prices.

And whatever may be due by us, or our hands to our employer for provisions or any thing else, during the year, is to be a lien on our share of the crops, and is to be retained by him out of the same before we receive our part.

Source: Waldwick Plantation Records, 1834–1971, LPR174, box 1, folder 9, Alabama Department of Archives and History.

Source 14.9

Ellen Parton | Testimony on Klan Violence, 1871

In March 1871, white mobs killed some thirty
African Americans in Meridian, Mississippi. Later
that month, a joint committee of the United States
Congress held hearings on the violence, which
included the following testimony by Ellen Parton of
Mississippi, a former slave and domestic worker. The
Klan suspected that Parton's husband was involved
in the Union League, a southern affiliate of the
Republican Party. Congress also conducted hearings
on the vigilante violence against blacks throughout
the South.

Ellen Parton, being sworn, states:

I reside in Meridian; have resided here nine years; occupation, washing and ironing and scouring; Wednesday night was the last night they came to my house; by "they" I mean bodies or companies of men; they came on Monday, Tuesday, and Wednesday. On Monday night they said that they came to do us no harm. On Tuesday night they said they came for the arms; I told them there was none, and they said they would take my word for it. On Wednesday night they came and broke open the wardrobe and trunks, and committed rape upon me; there were eight of them in the house; I do not know how many there were outside; they were white men; there was a light in the house; I was living in Marshal Ware's house; there were three lights burning. Mr. Ware has been one of the policemen of this town. He was concealed at the time they came; they took the claw hammer and broke open the pantry where he was lying; he was concealed in the pantry under some plunder, covered up well; I guess he covered himself up. A man said "here is Marshal's hat, where is Marshal?" I told him "I did not know"; they went then into everything in the house, and broke open the wardrobe; I called upon Mr. Mike Slamon, who was one of the crowd, for protection; I said to him "please protect me tonight, you have known me for a long time." This man covered up his head then; he had a hold of me at this time; Mr. Slamon had an oil-cloth and put it before his face, trying to conceal himself, and the man that had hold of me told me not to call Mr. Slamon's name any more. He then took me in the dining room, and told me that I had to do just what he said: I told him I could do nothing of that sort; that was not my way, and he replied "by God, you have got to," and then threw me down. This man had a black eye, where some one had beaten him; he had a black velvet cap on. After he got through with me he came through the house, and said that he was after the Union Leagues; I yielded to him because he had a pistol drawn; when he took me down he hurt me of course; I yielded to him on that account.

Source: Report of the Joint Select Committee [of Congress] to Inquire into the Condition of Affairs in the Late Insurrectionary States, Mississippi (Washington, DC: Government Printing Office, 1872), 1:38–39.

Source 14.10

Thomas Nast | Colored Rule in a Reconstructed (?) State, 1874

Thomas Nast began drawing for the popular magazine *Harper's Weekly* in 1859. Nast initially used his illustrations to rouse northern public sentiment for the plight of blacks in the South after the Civil War. By 1874, however, many Northerners had become disillusioned with federal efforts to enforce Reconstruction. Like them, Nash accepted the white southern point of view that "Black Reconstruction" was a recipe for corruption and immorality. The figure of Columbia (at the top right) represents the nation, and the caption captures the view of many Northerners by 1874: "You are Aping the lowest Whites. If you disgrace your Race in this way you had better take Back Seats."



Library of Congress, 3c02256

Interpret the Evidence

- How did black codes and sharecropping agreements (Sources 14.6 and 14.8) attempt to reimpose bondage on former slaves? How did they differ from pre-Civil War slave laws?
- 2. Why did freedpeople consider property holding a fundamental right and to what extent did sharecropping agreements allow them to gain some economic benefits from their labor (Sources 14.7 and 14.8)?
- 3. Contrast the image of South Carolina's black politicians presented in Richard Cain's speech (Source 14.7) and Thomas Nast's cartoon (Source 14.10). What does Nast's cartoon suggest about white northern attitudes toward freedpeople in the South by 1874?
- 4. Despite the fear and physical danger caused by the Ku Klux Klan, what does the testimony of Ellen Parton (Source 14.9) reveal about black attempts to resist it?

Put It in Context

How much did Reconstruction transform the South and the nation? What were the greatest limitations of federal Reconstruction policies and the greatest challenges to implementing them?

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